



# EU Conflict prevention ACQUIS

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*THESE SLIDES ACCOMPANY THE EXPLANATION OF THE ACQUIS TO ALBANIA AND NORTH MACEDONIA AND CAN ONLY BE USED FOR THAT PURPOSE. THEIR CONTENT IS SUBJECT TO FURTHER DEVELOPMENT OF THE ACQUIS AND INTERPRETATION BY THE COURT OF JUSTICE OF THE EUROPEAN UNION.*

# Preventing Conflicts and Crises: a rapidly growing & dynamic acquis

- ▶ **EU Global Strategy, Way Forward**, June 2019
- ▶ **Council Conclusions Civilian CSDP Compact**, Nov 2018
- ▶ **EEAS/Com paper: Conflict Prevention**, May 2018
- ▶ **Council Conclusions Integrated Approach**, Jan 2018
- ▶ **EU Global Strategy**, June 2016
- ▶ **Council Conclusions Conflict Prevention**, June 2011
- ▶ **Council/Com Concept on Mediation**, Nov 2009
- ▶ **EU Treaty / Lisbon**, entry into force 2009

# EU Treaty:

- ▶ Art 21:

EU pursues to: preserve peace, prevent conflicts and strengthen international security...

- ▶ Art 42:

...with civilian and military missions, upon unanimous decision

...with military capabilities of MS

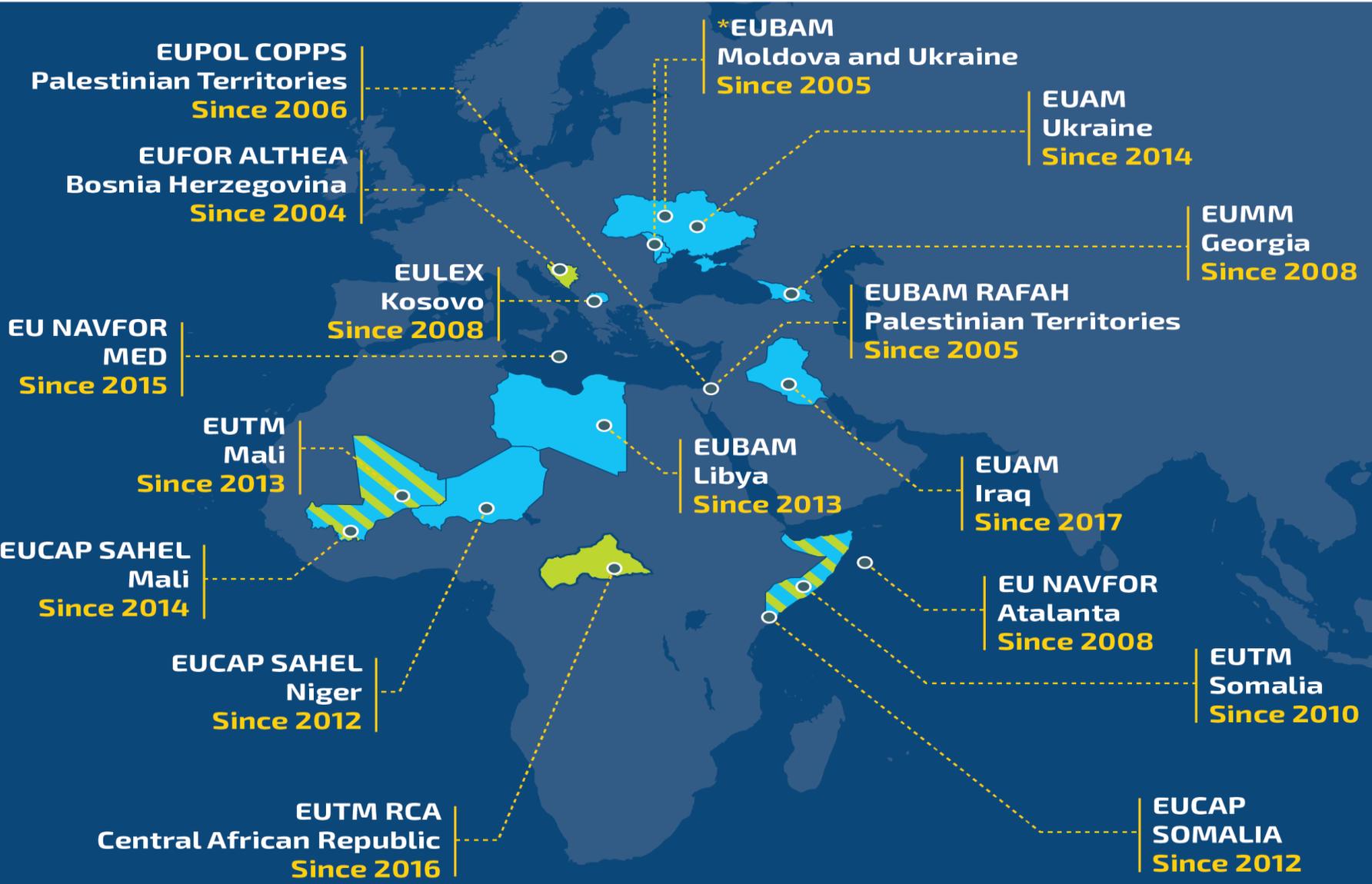
MS shall improve these military capabilities

- ▶ Art 43:

mission tasks include: disarmament, rescue, military advice & assistance, conflict prevention & peace-keeping, peace-making & stabilisation



# EUROPEAN UNION CSDP MISSIONS AND OPERATIONS 2019



Military Missions/Operations  
 Civilian Missions



**6** on-going military Missions/Operations



**10** on-going civilian Missions



Around **5,000** people currently deployed



## Objectives:

Peace-keeping, conflict prevention, strengthening international security, supporting the rule of law, prevention of human trafficking and piracy.

\*This Mission is not managed within CSDP structures, but its objectives are very similar to the other Missions, so we include it here

# How address external conflicts and crises?

## *EU Global Strategy 2016:*

Integrated approach..

...in time, space and policy sectors

...to promote human security, democracy, human rights, sustainable development and peace





# What is the integrated approach?

*Council Conclusions on the Integrated Approach to External Conflicts and Crises, Jan 2018*

*EEAS/Com Issues Paper on the Integrated Approach, June 2017*

(replaces Comprehensive approach, 2015)

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- ▶ In all phases of conflict
  - ▶ Bringing together MS, EU institutions, external stakeholders
  - ▶ Linking development, economic & security, justice and peace objectives
  - ▶ Integrated use of tools: dialogue, development cooperation and CSDP missions
  - ▶ Stressing local ownership, inclusiveness, resilience and sustainability of supported actions
  - ▶ Underlining the key role of women and youth in prevention and peacebuilding
  - ▶ High profile for conflict prevention
  - ▶ Strengthening civilian CSDP (-> Compact)

# Why conflict prevention?

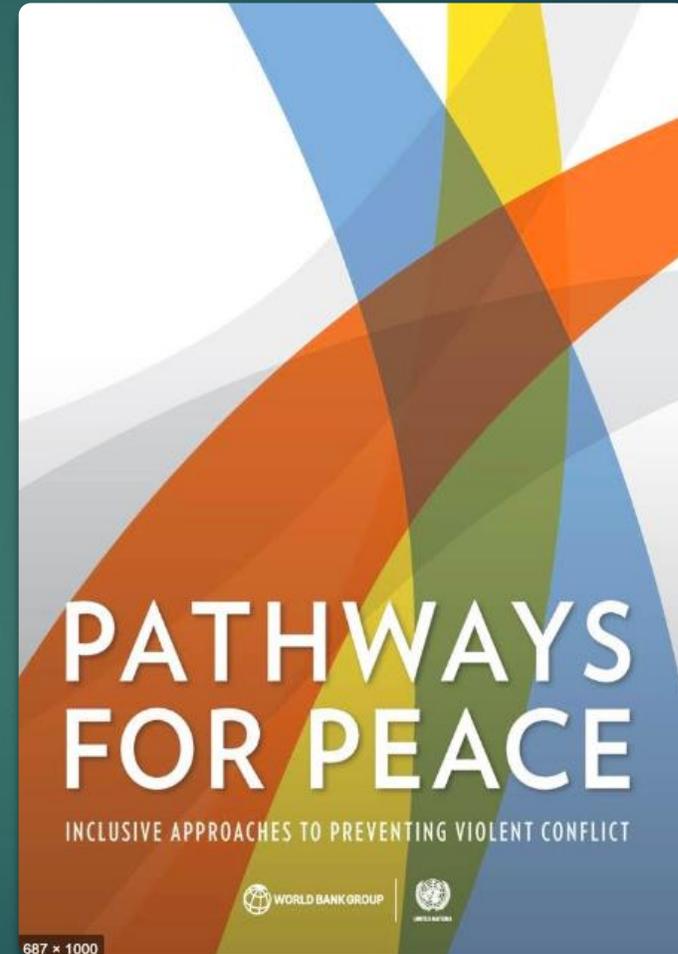
Violence often recurs (and peace often doesn't hold)

Once large-scale violence erupts, difficult to reverse

Upstream action is cost-effective (but only 2% of ODA in fragile states for CP in 2016)

Fire fighting is 16x more costly

It works\*. Strengthening political, social and economic inclusion, and developing effective and accountable security and justice institutions, as part of the wider cooperation agenda, helps prevent conflicts and sustain peace.



\*UN/WB, *Pathways for Peace: Inclusive Approaches to Preventing Violent Conflict report*, 2018

# Conflict Prevention – HOW

*EEAS/EC non-paper “The EU as a Global Player on Conflict Prevention”, May 2018*

follow-up to CC on Integrated Approach with focus on Conflict Prevention  
“to realise a major shift in emphasis towards prevention”

- ▶ Frequent political discussion  
HR/Commission/MS on CP cases,  
FAC, Nicolaidis, Working Groups
- ▶ Early Warning System (1-4 years)  
with MS input
- ▶ Horizon scanning (3-6m), with MS  
intel input
- ▶ Conflict-sensitivity in all policies,  
strategies, action, operations
- ▶ Joint conflict analysis,  
systematically
- ▶ Include CP in political dialogues with  
partner countries
- ▶ More mediation
- ▶ Embed CP and resilience in programming  
and implementation
- ▶ More civilian CSDP
- ▶ SSR and Security Sector Governance Facility
- ▶ More training
- ▶ More joint lesson learning, monitoring

# Mediation

***Joint Council/EC Concept on Strengthening EU Mediation & Dialogue Capacities, Nov 2009***  
*(Recent launch of review process to upgrade the concept)*

***Decision Note on peace mediation, July 2019***

Mediation, facilitation, dialogue = conflict prevention measures  
Part of integrated approach, incl CSDP missions

- ▶ Mediators pool
- ▶ Mediation Task Force
- ▶ Support to mediation by others, incl funding
- ▶ Support to mediation outcome
- ▶ EUSR teams
- ▶ Peace mediation training

# Civilian Compact

*Council Concl on the establishment of a Civilian CSDP Compact, 19 Nov 2018*

## WHY ?

- ▶ Unique capacity EU: can respond to external conflicts and crises with deployment of civilian and military assets as part of a wider EU integrated approach
  - ▶ But civilian capabilities need strengthening
  - ▶ Focus on police, rule of law, SSR, civil administration
- ▶ Suited for contemporary security challenges
    - ▶ irregular migration
    - ▶ hybrid threats
    - ▶ cyber security
    - ▶ terrorism and radicalisation
    - ▶ organised crime
    - ▶ border management and maritime security
    - ▶ preventing and countering violent extremism
    - ▶ preservation cultural heritage

## HOW?

- ▶ Base on national implementation plan of country in conflict/crisis
- ▶ More national experts
- ▶ More MS seconded experts (minimum 70%)
- ▶ Modular, scalable, swift decision-making, quick roll-out
- ▶ be able to launch a new mission of up to 200p in any area within 30d after a Council decision
- ▶ EU Core Responsive Capacity, EU Strategic Warehouse
- ▶ Benchmarks, monitoring, progress measuring, impact evaluation
- ▶ Defined end-state and transition strategy
- ▶ More human rights and gender mainstreaming
- ▶ More women experts
- ▶ More shared analysis
- ▶ Better integrated approach in programming and implementation
- ▶ More synergies with military missions, host country, Commission, JHA actors
- ▶ Annual review of progress
- ▶ First Annual Conference on Civilian CSDP second semester 2019
- ▶ Fully deliver by 2023

# Examples of the integrated approach to conflicts and crises



## UKRAINE, THE LARGEST EVER EU SUPPORT PACKAGE

- 14b€ grants & loans
- Association Agreement
- Visa free travel
- CSDP mission civilian security sector reform



## INTEGRATED APPROACH IN THE SAHEL

- G5 political dialogue
- Support reconciliation Mali
- 3 CSDP missions
- G5 Sahel Joint Force
- Sahel Alliance for Aid



## EU RESPONSE TO THE SYRIAN CONFLICT

- Support to UN-led political process
- Leading aid donor
- Working with civil society
- Destroying chemical weapons
- Sanctions



THANK YOU!

Questions?

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